## HEALTH

## 0530 California Health and Human Services Agency

**Background.** The California Health and Human Services Agency (CHHS Agency) administers the state's health, social services, rehabilitative and child support programs. The purview of the CHHS Agency includes: (1) the departments of Aging, Alcohol and Drugs, Child Support Services, Community Services and Development, Developmental Services, Health Services, Mental Health, Rehabilitation, and Social Services; (2) the Office of Health Insurance Portability & Accountability Act; (3) the Office of System Integration; (4) the Office of Statewide Health Planning and Development; (5) the Managed Risk Medical Insurance Board; (6) the Emergency Medical Services Authority; (7) Long Term Care Council; and (8) Health Care Quality Improvement and Cost Containment Commission.

The Office of Health Insurance Portability & Accountability Act (HIPAA) was created in 2001 and has statewide responsibility for implementation of the federal HIPAA. The office was established within the CHHS Agency to direct and monitor this process.

The Office of Systems Integration (OSI) within the CHHS Agency manages five major projects for the Department of Social Services (DSS) and one project for the Employment Development Department (EDD). Funding for OSI is supported entirely by reimbursements from the DSS and EDD budgets.

**Summary of Funding.** The budget proposes total expenditures of \$186.7 million (\$5.3 million General Fund) which reflects a net decrease of \$18.1 million (total funds), primarily in the Office of System Integration.

An increase of \$900,000 (federal grant funds) is proposed for the office of the Secretary to oversee and manage efforts to implement California's Real Choices Transition grant awarded by the federal government. The grant is a five-year \$3 million award which will be used to build California's long-term care system infrastructure and to increase the capacity of the home and community-based services system.

<b>Summary of Expenditures</b>				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
Secretary for Health & Human Services	\$3,520	\$4,279	\$759	21.6
Office of Health Insurance Portability	\$3,755	\$3,820	\$65	1.7
Office of System Integration	\$197,512	\$178,591	-\$18,921	9.6
<b>Funding Source</b>				
General Fund	\$5,108	\$5,294	\$186	3.6
Federal Funds	\$300	\$900	\$600	200
Reimbursements	\$1,867	\$1,905	\$38	2.0
Office of Systems Integration Fund	\$197,512	\$178,591	-\$18,921	9.6
Total, Health & Human Services	\$204,787	\$186,690	-\$18,097	8.8

## 4100 State Council on Developmental Disabilities

**Background.** The State Council on Developmental Disabilities (Council) advocates and implements policies and practices that achieve inclusion in all aspects of community life for Californians with developmental disabilities and their families. The Council administers grants to community-based organizations that fund new and innovative community program projects to improve and enhance services for individuals with developmental disabilities and their families. In addition, the thirteen Local Area Boards provide a valuable service to consumers and families by providing individualized advocacy services and trainings, as well as conducting Life Quality Assessments.

**Summary of Funding.** The budget proposes total expenditures of \$13.9 million (federal funds and reimbursements) for the Council which reflects an overall reduction of \$487,000 (federal funds and reimbursements). The proposed adjustments are technical in nature.

Summary of Expenditures				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
State Council Planning & Administration	\$1,738	\$1,715	-\$23	-1.3
Community Program Development	\$1,987	\$1,987	0	0
Local Area Boards	\$10,715	\$10,251	-\$464	-4.3
Total Expenditures	\$14,440	\$13,953	-\$487	3.4
Funding Source				
Federal Funds	\$7,514	\$7,216	-\$298	3.9
Reimbursements	\$6,926	\$6,737	-\$189	2.7
<b>Total Funding</b>	\$14,440	\$13,953	-\$487	3.4

## 4120 Emergency Medical Services Authority

**Background.** The overall responsibilities and goals of the Emergency Medical Services Authority (EMS Authority) are to: (1) assess statewide needs, effectiveness, and coordination of emergency medical service systems; (2) review and approve local emergency medical service plans; (3) coordinate medical and hospital disaster preparedness and response; (4) establish standards for the education, training and licensing of specified emergency medical care personnel; (5) establish standards for designating and monitoring poison control centers; (6) license paramedics and conduct disciplinary investigations, as necessary; (7) develop standards for pediatric first aid and CPR training programs for child care providers; and (8) develop standards for emergency medical dispatcher training for the "911" emergency telephone system.

**Summary of Funding.** The budget proposes total expenditures of \$25 million (\$12.5 million General Fund) for the EMS Authority. This reflects a net decrease of \$18.2 million (\$16.6 million General Fund) primarily due to the elimination of one-time only funds of \$17.9 million (\$16.6 million General Fund) which were used to purchase three Mobile Hospitals in 2006-07.

<b>Summary of Expenditures</b>				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
Program Source				
Emergency Medical Services	\$43,155	\$24,999	-\$18,156	42.0
Funding Source				
General Fund	\$29,134	\$12,550	-\$16,584	-56.9
Federal Funds	\$2,754	\$2,442	-\$312	-11.3
Reimbursements	\$9,368	\$8,167	-\$1,201	-12.8
Other Funds	\$1,899	\$1,840	-\$59	-3.1
<b>Total Expenditures</b>	\$43,155	\$24,999	-\$18,156	-42.0

#### 4250 California Children and Families Commission

**Background.** The California Children and Families First Act of 1998 created this commission effective December 1998. The Commission consists of nine members—seven voting members and two ex-officio members.

The commission is responsible for the implementation of comprehensive and integrated solutions in order to provide information and services promoting, supporting, and improving the early childhood development of children through the age of five. These solutions are provided either directly by the commission or through the efforts of the local county commissions.

Funding is provided through a 50-cent-per-package surtax on cigarettes, as of January 1, 1999, and an equivalent surtax on other tobacco-related products, as of July 1, 1999. These revenues are deposited in the California Children and Families Trust Fund. As required by law, a portion of these revenues are transferred to the Department of Health Services to backfill for specified decreases in Proposition 99 funds (i.e., Cigarette and Tobacco Product Surtax Funds).

**Summary of Funding.** The budget proposes total expenditures of \$750.4 million (Special Trust funds) for an increase of \$7.2 million over the revised current year.

The California Children and Families Commission funds must be used to supplement, not supplant, existing funds. The funds are distributed across accounts as required by Proposition 10. The funds are continuously appropriated pursuant to Section 30131.3 of the Revenue and Taxation Code and are not subject to an annual appropriation through the Budget Act.

The commission began funding initiatives using the various accounts in January 2000. These projects address recognized needs related to children's health care, child care and development, and family literacy.

<b>Summary of Expenditures</b>				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
Administrative Functions	\$17,719	\$18,169	\$990	5.6
Local Assistance—Counties	\$725,577	\$732,280	\$6,703	1.0
Funding Source				
Counties Children & Families	\$478,923	\$481,879	\$2,956	0.6
Account				
Mass Media Communications	\$52,933	\$53,024	\$91	0.2
Education Account	\$81,602	\$82,540	\$938	1.1
Child Care Account	\$44,197	\$44,214	\$17	.04
Research & Development Account	\$47,708	\$47,625	-\$83	-0.2
Administration Account	\$17,719	\$18,169	\$450	2.5
Unallocated Account	\$20,214	\$22,998	\$2,784	13.8
Total Expenditures	\$743,296	\$750,449	\$7,153	1.0

## 4260 Department of Health Care Services

**Background.** Effective July 1, 2007, pursuant to SB 162 (Chapter 241, Statutes of 2006), specific programs and public health responsibilities currently vested with the Department of Health Services will transfer to the newly established Department of Public Health, and the Department of Health Services will be renamed the Department of Health Care Services (DHCS). The creation of the two new departments is budget neutral, as required by the legislation; however, it is not cost neutral as discussed below under the Department of Public Health.

The DHCS finances and administers several individual health care service delivery programs, including the Medi-Cal Program, Children's Medical Services, Office of Long-Term Care, Primary Care Clinic Program, and Rural Health Program.

**Summary of Funding.** The budget proposes expenditures of \$38.1 billion (\$14.9 billion General Fund) for 2007-08. Of the total amount, \$37.7 billion (\$14.7 billion General Fund) is for local assistance and \$418.8 million (\$151.7 million General Fund) is for state support. State support expenditures are spread across the three program areas as noted in the chart below. Proposed funding sources are summarized below.

Summary of Expenditures	
•	2007.00
(dollars in thousands)	2007-08
Medi-Cal Program	\$37,735,433
Children's Medical Services	\$313,998
Primary and Rural Health	\$57,814
Total Expenditures	\$38,107,245
Funding Source	
General Fund	\$14,902,710
Federal Funds	\$21,073,001
Medi-Cal Inpatient Payment Adjustment Fund	\$579,726
Health Care Support Fund	\$741,912
Demonstration Disproportionate Share Hospital Fund	\$452,855
Children's Medical Services Rebate Fund	\$6,500
Reimbursements	\$226,605
Special Deposit Fund	\$24,083
Private Hospital Supplemental Fund	\$28,068
Distressed Hospital Fund	\$14,606
Nondesignated Public Hospital Supplemental Fund	\$49
Hospital Services Account, Tobacco Product Surtax	\$18,000
Unallocated Account, Tobacco Product Surtax	\$37,926
Other Special Funds	\$1,204
Total Expenditures	\$38,107,245

#### Highlights for the Medi-Cal Program

**Summary of Local Assistance Funding and Enrollment.** The Governor's budget proposes total expenditures of \$37.4 billion (\$14.6 billion General Fund) which reflects an increase of \$1.9 billion (\$979.8 million General Fund) over the revised current-year. The *net* General Fund increase primarily reflects: (1) increases in caseload and utilization for aged, blind and disabled individuals; (2) increases in federal Medicare premiums which are paid by Medi-Cal; (3) rate adjustments for various long-term care facilities; and (4) increases in caseload in the Senior Care Action Network.

California continues to have one of the lowest average cost-per-enrollee rates in the nation at \$5,626 per enrollee, versus a national average of about \$7,220 per enrollee or 28 percent higher than California.

Medi-Cal provides health insurance coverage to about 18 percent of Californians. Average monthly caseload is anticipated to increase in 2007-08 by about 107,400 people, or 1.6 percent, for a total of 6.7 million eligibles.

Of the total Medi-Cal eligibles, 3.4 million or over 50 percent are deemed to be in the medically needy category which is mainly comprised of low-income working families, and individuals who are aged, blind or disabled. About 38 percent, or 2.5 million people, are categorically-linked to Medi-Cal through enrollment in public cash grant assistance programs (i.e., SSI/SSP or CalWORKs).

Almost all Medi-Cal eligibles fall into four broad categories of people: (1) aged, blind or disabled; (2) families with children; (3) children only; and (4) pregnant women.

Generally, Medi-Cal eligibility is based upon family relationship, family income level, asset limits, age, citizenship, and California residency status. Other eligibility factors can include medical condition (such as pregnancy or medical emergency), share-of-cost payments (i.e., spending down to eligibility), and related factors that are germane to a particular eligibility category.

### Summary of Governor's Reductions and Augmentations for the Medi-Cal Program

- Reduces the Growth Capitation for Freestanding Nursing Homes and Subacute Facilities. A reduction of \$28.8 million (\$14.4 million General Fund) is proposed by limiting the maximum annual rate increase or "growth cap" to 4.5 percent, instead of the statutorily required 5.5 percent as contained in AB 1629, Statutes of 2004. The Administration is proposing trailer bill language for this purpose, as well as a sunset extension of the rate methodology. Presently, the existing rate methodology sunsets as of July 31, 2008.
- Proposed Reduction to the Rates Paid to Pharmacists for Dispensing Drugs under Medi-Cal. A reduction of \$88 million (\$44 million General Fund) is assumed by changing the existing payment structure for pharmacy reimbursement from the "Average Wholesale Price" (AWP) to an "Average Manufacturer Price" (AMP). The pharmacy reimbursement consists of two components—a drug ingredient cost and a dispensing fee. The proposed change would reduce the amount paid for drug ingredient costs.

The DHS states that changes in the federal Deficit Reduction Act of 2005 make the proposed reduction viable for the state since certain drug cost information will now be readily available for comparison purposes which is consistent with federal requirements.

At this time, the Administration has not proposed any changes to the pharmacist's dispensing fee. However, the DHCS intends to conduct a survey of the Medi-Cal pharmacy reimbursement rates to discern if an adjustment is needed. It should be noted that the Legislature provided \$600,000 (\$300,000 General Fund) in the 2006 Budget Bill for the DHCS to conduct said study but it was vetoed by the Governor. It is likely that this survey will reflect a need to increase the dispensing fees paid under the Medi-Cal Program. May Revision adjustments to this issue are anticipated.

- Rate Increases for "Level A" Nursing Facilities and Other Long-Term Care Facilities. An increase of \$119.9 million (\$60 million General Fund) is provided for rate increases to long-term care facilities *not* governed by the rate methodology contained in AB 1629, Statutes of 2004. Specifically, this rate adjustment applies to "Level A" Nursing Facilities, Intermediate Care Facilities for the Developmentally Disabled (ICF-DD), Distinct-Part Nursing Facilities, Subacute facilities and Rural Swing Beds. Each facility type receives a different percentage increase, based upon their peer grouping and cost reports.
- Reflects Restoration of Provider Payment for Medi-Cal Managed Care Plans. The budget contains an increase of \$133 million (\$66.5 million General Fund) which reflects the budget year cost of restoring the actuarial equivalent amount of five percent, effective January 1, 2007, for health plans participating in the Medi-Cal Managed Care Program. This is consistent with Assembly Bill 1762, Statutes of 2003, which required a temporary five percent reduction for three years (which sunset as of December 31, 2006). The expenditures for this adjustment are shown in the table below.

Medi-Cal Managed Care Type of Health Plan	2006-07 Adjustment (Total Funds)	2007-08 Adjustment (Total Funds)
Two Plan Model	\$45 million	\$90 million
Geographic Managed Care	\$6.6 million	\$13.3 million
County Organized Healthcare Systems	\$14.5 million	\$29 million
Program of All-Inclusive Care for the Elderly (PACE)	\$20,000	\$45,000
Senior Care Action Network	\$45,000	\$139,000
Kaiser Prepaid Health Plan	\$50,000	\$102,000
AIDS Healthcare Foundation	\$200,000	\$400,000
TOTALS	\$66.41 million	\$133 million

• Several Key Reports due to the Legislature Regarding Rates and Performance Measures for the Medi-Cal Program. The Legislature, through the budget process, has requested the DHCS to provide certain information regarding the establishment of rates within both the Fee-for-Service Program and Managed Care Program, as well as the establishment of performance measures and quality of health care measures within the overall program. First, as part of the Administration's Medi-Cal redesign proposal in 2005, the DHCS had stated they would provide the Legislature with an analysis of designing and implementing performance measures and quality of health care measures regarding the

provision of services to age, blind and disabled individuals enrolled in Medi-Cal Managed Care. This information has yet to be provided.

Second, the DHCS contracted with the Mercer corporation to conduct an analysis of the rate methodology used in Medi-Cal Managed Care and to offer suggestions for improvement. This report, completed in August 2006, has not yet been provided to the Legislature.

Third, the Budget Act of 2006 requires the DHCS to provide the Legislature with an analysis that compares Medi-Cal Fee-for-Service rates with federal Medicare rates by no later than March 15, 2007. A total of \$600,000 (\$300,000 General Fund) was provided for the DHCS to hire a contractor for this purpose. It is anticipated that the report will be completed and provided to the Legislature within the specified timeframe.

- Proposed Changes to the Medi-Cal Managed Care Enrollment Packet. The Administration is proposing trailer bill legislation to modify existing statute regarding the contents of the enrollment package which is sent to Medi-Cal enrollees regarding their health plan choices. Specifically, the Administration is proposing to change the package to have it list providers located near the individual's home or workplace. The budget assumes savings of \$2 million (\$1 million General Fund) from this action.
- Implements a Rate Increase for Program of All-Inclusive Care for the Elderly (PACE). As directed by the Budget Act of 2006, and accompanying trailer bill legislation, the budget provides an increase of \$4.4 million (\$2.2 million General Fund) to establish capitation rates for PACE plans at no less than 90 percent of the Fee-for-Service equivalent, including the DHCS' cost of administration.
- Implementation of Senate Bill 437 (Escutia), Statutes of 2006—Two Pilot Projects for Self-Certification in Medi-Cal. An increase of \$20.7 million (\$10.3 million General Fund) is provided to fund caseload increases anticipated to result from the implementation of two pilot projects for the self-certification of Medi-Cal enrollees. Specifically, the legislation establishes a process that allows both applicants and enrollees to self-certify the amount and nature of assets and income without the need to submit documentation. Based on specified criteria, ten counties are eligible to conduct a pilot and two of them will be selected by the DHCS.

The Medi-Cal local assistance budget also includes: (1) an increase of \$6.9 million (\$3.5 million General Fund) for county administration to process the self-certification applications, including intake and continuing case costs; and (2) an increase of \$525,000 (\$263,000 General Fund) for a contractor to design an evaluation process for the self-certification pilot projects.

• Implementation of Senate Bill 437 (Escutia), Statutes of 2006—Presumptive Programs and WIC Gateway. The budget provides an increase of \$418,000 (\$175,000 General Fund) for a feasibility study report (FSR) of technology requirements to determine the amount and types of systems resources needed to implement provisions contained in SB 437, Statutes of 2006. Specifically, the legislation requires the Administration to streamline and enhance the application process used within the Medi-Cal Program and Healthy Families Program. These enhancements involve electronic interactions with the Women, Infants and Children

Supplemental Food (WIC) Program, and the establishment of two new presumptive eligibility programs.

- Continues Efforts From Last Year to Increase Medi-Cal and Healthy Families Program Enrollment for Children via Outreach Activities. The budget proposes to continue several strategies to improve the enrollment of uninsured, eligible children into the Medi-Cal and Healthy Families Program. The Medi-Cal Program contains total expenditures of \$84.8 million (\$39.9 million General Fund) which reflects an overall increase of \$37.6 million (\$18 million General Fund) for these various strategies and resulting caseload. In addition, the Healthy Families Program contains a separate appropriation for this purpose. The following key adjustments are for the Medi-Cal Program:
  - A total of \$29.7 million (total funds) for the DHS to allocate to selected counties to partner with public and private community organizations for outreach, streamlined enrollment and related measures. This reflects an increase of \$10 million (\$4.4 million General Fund) over the current year.
  - A total of \$52.1 million (\$25.3 million General Fund) to fund Medi-Cal caseload increases and county administrative processing for enrollment which are attributable to the simplified redetermination form implemented in 2006. This reflects an increase of \$26.9 million (\$13.4 million General Fund) over the current year.
- Federal Government Denies Funds for Certain Family PACT Waiver Services. An increase of \$2.5 million (General Fund) is provided to fund certain services that have historically been part of the state's Family PACT Waiver Program which were recently denied federal funding approval by the Center on Medicare and Medi-Cal (CMS). Specifically, these services include mammography, Hepatitis B vaccines, five medical procedures related to complications of particular contraceptive methods, and diagnostic testing regarding cancer. These medically necessary services will now be fully General Fund supported.

California's Family PACT Waiver has been in existence since 1997; however, the Waiver must be renewed by the federal CMS on a regular basis in order to maintain the receipt of federal funding. It should be noted that our existing Waiver expired in November 2004 and the federal CMS has been issuing temporary extensions until a new agreement can be achieved. However, pending new federal requirements may place a portion of the existing federal funding for the Waiver at further risk, which could result in additional General Fund expenditures. More will be known on this issue in the spring.

- Funds for Cervical Cancer Prevention—Human Papillomavirus Vaccine. A total of \$11.3 million (\$5.6 million General Fund) is provided to fund the delivery of this vaccine to applicable women enrolled in the Medi-Cal Program. The vaccine requires three doses to be effective and will cost \$441 per Medi-Cal enrollee for the full regimen. The federal Food and Drug Administration has approved this vaccine for cervical cancer prevention.
- Adjustments to Adult Day Health Care (ADHC) for Local Assistance. A decrease of \$5 million (\$2.5 million General Fund) is reflected to account for changes enacted in Senate Bill 1755 (Chesbro), Statutes of 2006, regarding a tightening of the medical necessity criteria

used for enrollment into an ADHC facility. This reduction assumes a January 1, 2008 implementation date.

The DHCS is also seeking an increase of \$3.9 million (\$1.8 million General Fund) to fund 30.5 positions for various functions related to proposed changes to the ADHC Program. In addition, the Department of Public Health is requesting an increase of \$100,000 (\$49,000 General Fund) to support one position for this purpose.

- **Provides Cost of Doing Business for County Administration.** An increase of \$36.9 million (\$18.4 million General Fund) is provided to adjust the baseline amount provided to county social services departments to conduct Medi-Cal eligibility processing for the state.
- Provides Funding to Commence Implementation of AB 2911 (Nunez), Statutes of 2006. A total of \$8.8 million (General Fund) is proposed to fund 16 positions to commence implementation of the California Discount Prescription Drug Program. Under this program, the DHCS will negotiate with drug manufacturers and pharmacies for rebates and discounts to reduce prescription drug prices for uninsured and underinsured low to moderate income Californians. The DHCS notes that additional state support funding will be required next year as implementation proceeds.
- Begin Replacement of Medi-Cal Claims Processing and Policy Management Information System. An increase of \$2.5 million (\$628,000 General Fund) is proposed to fund 22 positions to begin preliminary work necessary to procure a new Medi-Cal management information system (MMIS) and a Fiscal Intermediary contract. This system is used to process all Fee-for-Service Medi-Cal payments and is used to conduct related information management activities associated with core program functions. This system, and the associated Fiscal Intermediary contract (presently managed by Electronic Data Systems—EDS), is one of the largest and most complex systems utilized by the state. The federal CMS will be providing the state with certain federal specifications that the system will be required to meet as well. This project is a multi-year effort and will require a considerable investment of resources.

In addition, an increase of \$196,000 (\$40,000 General Fund) to support 2 positions for this purpose is requested within the Department of Public Health.

- Augmentation for Disease Management Pilot Projects. Total funds of \$8.6 million (\$4.3 million General Fund) are provided for the DHCS to proceed with two pilot projects and an assessment of the program. This reflects an increase of \$4.8 million (\$2.4 million General Fund) over the current-year. Though these projects have been delayed for several years, the DHCS contends that implementation will commence shortly.
- Assumes a January 1, 2008 Implementation of Coordinated Care Management Pilot Projects. The budget provides an augmentation of \$2.7 million (\$1.4 million General Fund) for the DHCS to enter into one or more contracts to implement a coordinated care management demonstration project for medically involved Medi-Cal enrollees, including seniors and persons with disabilities who have chronic conditions or who may be near the end of life. The Budget Act of 2006 provided funding for the DHCS to establish and commence with these projects.

- Provides Increased Federal Funds to Reflect Implementation of Assembly Bill 959 (Frommer), Statutes of 2006. The budget increases by \$127.5 million (federal funds) to reflect the inclusion of freestanding outpatient clinics and state-operated Veteran's Homes to the current Medi-Cal outpatient supplemental program. Under this program, clinics that are enrolled as Medi-Cal providers and are owned or operated by the state, city, county, city and county, the University of California system, or health care districts are eligible to receive supplemental payments. The supplemental payment, when combined with the amount received from other sources of reimbursement, cannot exceed 100 percent of the costs of providing services to Medi-Cal enrollees.
- **Automation of Medi-Cal Provider Enrollment.** The budget provides \$220,000 (\$110,000 General Fund) to initiate development of a Medi-Cal provider enrollment and document tracking system. This system would be used to streamline the provider enrollment process, thereby shortening the time it takes to enroll providers in Medi-Cal.
- State Staff for Aged Drug Rebates. The budget proposes to convert 5.5 existing limited-term positions to permanent status and to extend 5.5 limited-term positions for one-year in order to resolve the aged drug rebate backlog. An increase of \$1.1 million (\$542,000 General Fund) is proposed for this purpose. The budget assumes a savings of \$8 million (\$4 million General Fund) within the Medi-Cal Program due to the collection of rebate funds.
- More Staff Requested for Managing the Hospital Financing Waiver. An increase of \$1.1 million (\$561,000 General Fund) is requested to support 11 positions to provide increased assistance in managing the ongoing administration of this complex Waiver.
- More Staff Requested for Continued Implementation of the Health Insurance Portability and Accountability Act (HIPAA). An increase of \$2.3 million (\$565,000 General Fund) is proposed to support 19 positions to continue various activities to implement federal HIPPA requirements.
- More Staff for Implementing Federal Deficit Reduction Act (DRA) of 2005--Citizenship and Asset Eligibility Requirements. The budget proposes an increase of \$571,000 (\$285,000 General Fund) to support 5 positions regarding the implementation of federal DRA requirements affecting the Medi-Cal Program specific to eligibility and access to services.
- More Staff for Monitoring County Performance Standards. An increase of \$195,000 (\$97,000 General Fund) to support two positions is requested to conduct monitoring activities associated with county administration of Medi-Cal eligibility processing and county performance standards regarding this processing. Currently, counties must meet specified performance standards or be subject to a corrective action plan and a 2 percent recoupment of funds from the state. The DHCS states that they will be increasing these performance standards from the current 90 percent compliance rate to a 95 percent compliance rate. This would require trailer bill legislation to enact.

#### Highlights for Children's Medical Services & Primary Care and Rural Health

- California Children's Services (CCS) Program. A total of \$237.7 million (\$58.5 million General Fund) is budgeted for children enrolled in the CCS Program. This reflects an increase of \$25.7 million (\$7 million General Fund) which is primarily due to increased caseload identified through the Healthy Families Program. Children enrolled in the Healthy Families Program who have a CCS-eligible medical condition receive medical treatment services through CCS providers.
- Expansion of the Newborn Hearing Screening Program. An increase of \$1.9 million (\$1.5 million General Fund) is provided to expand the Newborn Hearing Screening Program to all infants in California by requiring all hospitals with licensed perinatal services to offer hearing screening services and by making available hearing screening services to newborns who are not delivered in hospitals. Of the proposed increase, \$1.5 million is to contract with Hearing Coordination Centers to provide technical assistance and consultation to 100 new hospitals to familiarize them with the existing program, including the inpatient screening process. The remaining amount is for various activities, including tracking and monitoring all participating infants.

The Medi-Cal Program includes an increase of \$1.3 million (\$653,000 General Fund) to pay for screens provided to infants enrolled in Medi-Cal.

- Child Health Disability Prevention (CHDP) Program. A total of \$3 million (General Fund) is budgeted for the CHDP Program to provide vaccinations and health screenings for children not otherwise eligible for the Medi-Cal or Healthy Families programs. No policy changes are proposed.
- Genetically Handicapped Persons Program (GHPP). A total of \$49.3 million (\$25.1 million General Fund) is provided for the GHPP which reflects a decrease of \$1.9 million (decrease of \$2.7 million General Fund) as compared to the revised current-year. Most of this reduction is attributable to the DHCS finally implementing a blood factor drug rebate program after four years of difficulties.
- Funds for Implementation of Hospice and Pediatric Palliative Care as Required in Assembly Bill 1745 (Chan), Statutes of 2006. An increase of \$408,000 (\$174,000 General Fund) is provided to support 3 positions to begin implementation of this program to provide hospice and palliative care to children.
- Proposes Elimination of State Support for County Medical Services Program. The Governor proposes to permanently eliminate the \$20.2 million (General Fund) appropriation for the County Medical Services Program (CMSP) through proposed trailer bill legislation. This \$20.2 million has been suspended for the past several years since the CMSP has had reserve funds available.

## 4265 Department of Public Health

**Background.** Effective July 1, 2007, pursuant to Chapter 241, Statutes of 2006, specific programs and public health responsibilities currently vested with the Department of Health Services will transfer to the newly established Department of Public Health (DPH).

The mission of the DPH is to protect and improve the health of Californians primarily through population-based programs, including the: (1) prevention and control of chronic diseases; (2) investigation, prevention and control of infectious disease; (3) prevention and control of environmental and occupational diseases; (4) regulation of public drinking water; (5) regulation of medical waste handling and disposal; (6) regulation of food safety; (7) regulation of medical device approval; (8) regulation of low level radioactive waste disposal; and (9) coordination of family-centered preventive and primary care services to low-income women, infants, children and families. In addition, the DPH disburses and monitors funds allocated to counties for emergency preparedness functions and for certain health related services.

**Summary of Funding.** The budget proposes expenditures of \$3 billion (\$394.2 million General Fund) for the DPH. Of this total amount, \$716 million (\$116.5 million General Fund) is for state support and is used to fund 3,284 positions. The remaining \$2.3 billion (\$278 million General Fund) is for local assistance.

Summary of Expenditures	
(dollars in thousands)	2007-08
Public Health Emergency Preparedness	\$149,699
Public and Environmental Health	\$2,649,758
Chronic Disease Prevention and Health Promotion	\$290,341
Infectious Disease	\$536,170
Family Health	\$1,489,654
Health Information and Strategic Planning	\$32,377
County Health Services	\$70,413
Environmental Health	\$230,803
Licensing and Certification Program	\$210,766
Licensing and Certification of Facilities	\$202,673
Laboratory Field Services	\$8,093
Total Expenditures	\$3,010,223
Funding Source	
General Fund	\$394,172
Federal Funds	\$1,468,510
Genetic Disease Testing Fund	\$118,856
Licensing and Certification Fund	\$77,895
WIC Manufacturer Rebate Fund	\$297,401
AIDS Drug Assistance Program Rebate Fund	\$91,890
Water Security, Clean Drinking Water, Beach Protection Fund	\$111,233
Safe Drinking Water Account	\$11,278

Drinking Water Treatment and Research Fund	\$5,054
Childhood Lead Poisoning Prevention Fund	\$20,810
Birth Defects Monitoring Fund	\$4,174
Radiation Control Fund	\$22,470
Food Safety Fund	\$6,328
Reimbursements	\$141,666
Other Special Funds	\$238,486
<b>Total Expenditures</b>	\$3,010,223

• New Department and Organizational Structure. Chapter 241, Statutes of 2006, establishes a Department of Public Health (DPH) and statutorily transfers responsibilities from the Department of Health Services effective July 1, 2007. The legislation requires that the reorganization from one department to two departments be budget neutral, resulting in no increases to the General Fund or other state funds.

The core functions of the new DPH will include: (1) Emergency Preparedness; (2) Communicable Disease Control; (3) Chronic Disease and Injury Prevention; (4) Laboratory Sciences; (5) Family Health Programs; (6) Environmental and Occupational Health; (6) Drinking Water and Environmental Management; (7) Food, Drug and Radiation Safety; (8) Health Statistics; (9) Health Facility Licensure and Certification; (10) Office of Multicultural Health; and (11) Office of Binational Border Health.

Costs associated with the reorganization are being absorbed within existing budgets (both the DPH as well as the revamped Department of Health Care Services). The Administration says it is their intent to have expenditures from the spilt absorbed equally by the two departments. At this time, it is anticipated that about \$6.5 million (total funds) in initial costs are associated with the reorganization.

According to the Administration, the reorganization will generate costs in three major areas: (1) space, equipment and consulting; (2) information technology hardware; and (3) personnel. Space and equipment costs are estimated to be \$900,000 if moving costs to relocate employees can be kept to a minimum. A "change management" consultant has been hired at a cost of \$100,000 to assist the Administration in the reorganization. The estimated cost of the information technology transition is about \$500,000 annually for three years.

The reorganization will require 57 positions to be redirected for key management and administrative functions in the DPH and the Department of Health Care Services. The cost for the 57 management and administrative positions is about \$5 million (total funds). These redirected positions will be used for the: (1) Director of DPH and one of the Chief Deputies; (2) Deputy Directors and support staff for the Office of Legal Services, Office of Civil Rights, Office of Public Affairs, Office of Legislative Affairs, Administration Division, and Information Technology Services Division; and (3) management staff for Internal Audits, Financial Management, Personnel Management, and Information Technology Services.

• Governor Substantially Increases Fees Paid by Health Care Providers for Licensing and Certification (L&C) Purposes. The Administration proposes to substantially increase the fees paid by health care providers to be licensed and certified by the DPH for proposed savings of \$7.2 million (General Fund) in 2007-08. This proposal is contrary to the agreement crafted through the Budget Act of 2006 which provided some General Fund support to the L&C division in an effort to provide a three-year transition to a fully fee supported program.

A key aspect of this agreement last year was the acknowledgement that the existing L&C division within the DPH was woefully under staffed and not meeting standards for ensuring patient safety and medical quality, including not responding to complaints at nursing homes on a timely basis. As such, about 150 positions were added to the division to commence with numerous improvements. The L&C division is making considerable progress, but it is acknowledged that more work needs to be done, as referenced by the additional budget requests noted below.

The L&C division is in transition for making improvements but many health care providers who must rely on the DPH to operate their businesses are not receiving a service that meets their needs. For example, legislation enacted several years ago to streamline the licensing and certification process for California's 600 community clinics has not been fully implemented. Other examples exist as well. Therefore, to have the program fully fee supported places an undue burden on many health care providers.

It is not yet known how high the proposed fee increase will be since the Administration needs to provide the Legislature with a full report on the proposed increases by February 1. However, preliminary estimates regarding a portion of the proposed fee increases are as follows:

Type of Facility	Existing	Governor's	Governor's
(Estimate—impact not fully known)	L&C Fee	Proposed Fee	Increase
Community & Primary Care Clinics	\$600	\$2,440	\$1,840
			306 percent increase
Hospice Care	\$1,000	\$2,880	\$1,880
			188 percent increase
Psychology Clinics	\$600	\$2,440	\$1,840
			306 percent increase
Surgical Clinics	\$1,500	\$2,440	\$940
			63 percent increase
Rehabilitation Clinics	\$500	\$2,440	\$1,980
			388 percent increase
Kidney Dialysis Clinics	\$1,500	\$2,440	\$940
			63 percent increase
Skilled Nursing Facilities	\$203	\$346	\$143 per bed
	per bed	per bed	70 percent increase
Intermediate Care Facility for	\$1,000 per	\$686 per bed	\$3,116 per facility
Developmentally Disabled—H and N	facility	(usually 6 beds)	311 percent increase
Intermediate Care Facility for	\$592 per	\$686 per bed	\$3,524 per facility
Developmentally Disabled	facility	(usually 6 beds)	595 percent increase

- Implementation of Senate Bill 1312 (Alquist), Statutes of 2006. An increase of \$2.5 million (L&C Fund) to support 16 positions is proposed to implement this legislation which requires surveys and inspections for compliance with state standards to the extent that state standards exceed federal law, and provide greater protection to residents of long-term care facilities. In addition, the Administration is proposing trailer bill language to limit the scope of the inspections. This language has not yet been received.
- Implementation of Senate Bill 1301 (Alquist), Statutes of 2006. An increase of \$7.2 million (L&C Fund) to support 43 positions is proposed to implement this legislation related to the reporting of and follow-up on adverse events in hospitals (27 specific types of events). This increase also includes \$315,000 to modify the L&C website in order to display the outcome of inspections, investigations, compliance histories and related items in health care facilities.
- Request for Legal Staff in Support of Increased Licensing and Certification (L&C) Enforcement. The DPH is seeking an increase of \$711,000 (\$355,000 L&C Fund) to support 6.5 positions to handle anticipated increased workload associated with enforcement and disciplinary actions against licensees who are found to be in violation of L&C standards.
- Implementation of Senate Bill 739 (Speier), Statutes of 2006—Healthcare Associated Infections Program. An increase of \$2 million (\$1.6 million General Fund and \$400,000 Licensing and Certification Fund) is proposed to support 14 positions and various contracts to implement SB 739 which requires the establishment of a Healthcare Associated Infection Program. This legislation requires the DPH to implement a healthcare associated infection surveillance and prevention program, investigate the development of electronic reporting, adopt new administrative regulations and evaluate the compliance of facilities with policies and procedures to prevent healthcare associated infections. In addition, the DPH must appoint an Advisory Committee that will make recommendations for the prevention and reporting of these infections.
- Implementation of Senate Bill 1379 (Perata), Statutes of 2006—CA Environmental Contaminant Biomonitoring Program. A total of \$1.5 million (General Fund) is proposed to begin the planning process that will develop this comprehensive Biomonitoring Program. Of this total amount, \$1.2 million (General Fund) is proposed for the DPH. The DPH funds are to support three positions at the DPH and to contract with the federal Centers for Disease (CDC) at a cost of \$847,000. The federal CDC is to assist in designing the sampling program and study architecture necessary to provide a strong scientific foundation for the program.
- Proposed Reduction of \$5.6 million to HIV Education and Prevention Services. The Governor proposes to reduce by \$5.6 million (General Fund) the amount provided to local health jurisdictions to provide education and prevention services focused on mitigating the spread of HIV/AIDS. Total expenditures for these services are proposed to be \$32.2 million (\$24.9 million General Fund).
- AIDS Drug Assistance Program Funded at Current Level. The Governor proposes no adjustments to the AIDS Drug Assistance Program for 2007-08. Existing funding for this program is \$299.4 million (\$107.6 million General Fund, \$100.9 million federal grant funds and \$90.8 million AIDS Drug Rebate Fund) to serve about 25,000 clients.

• Local Assistance Funding for Name-Based HIV Reporting Activities. An increase of \$2 million (General Fund) is proposed to provide an accelerated HIV reporting effort in the 62 local health jurisdictions as directed by SB 699 (Soto), Statutes of 2006. The Administration states it is their intent to provide this additional funding for three fiscal years.

According to the DPH, the \$2 million would be allocated to the top 11 counties with the highest number of reported non-name code HIV cases and cumulative AIDS cases in the HIV/AIDS case registry. The funds would be provided as an augmentation to each of these counties' baseline surveillance budget. Surveillance funding for the remaining 47 counties would remain the same.

SB 699 makes HIV infection reportable by name and requires health care providers and laboratories to provide this information to local health jurisdictions. It also requires local health jurisdictions to report unduplicated HIV cases to the DPH. Previously, HIV infections were reported to the state using a non-name code instead of a patient's name.

SB 699 was the result of changes at the federal level which would affect California's receipt of federal Ryan White CARE Act funds. Specifically, the federal government declared that HIV data would not be accepted unless it was reported by name. Starting in federal fiscal year 2007, HIV counts in addition to AIDS counts will be used to allocate Ryan White CARE Act moneys to states. California presently receives about \$122 million in Ryan White CARE Act Title II funds. Without the implementation of SB 699, California is at risk of losing about \$50 million in these federal funds annually. An accelerated HIV reporting effort will assist California in avoiding federal grant reductions.

According to the department, each local health jurisdiction's HIV/AIDS surveillance program will be responsible for developing a performance measured plan based on state requirements and specific federal guidelines. The department will provide technical training where needed and will monitor the progress of implementation.

• Emergency Response to Foodborne Illness. An increase of \$2.1 million (General Fund) is proposed to support 9 new positions and to fund two contracts to investigate foodborne illnesses and outbreaks, and enhance the state's capability to test food and environmental samples for investigation purposes. The nine positions would be used to establish three teams of investigators, scientists, laboratorians, and administrative support to provide emergency outbreak investigation capacity for the state and provide support to the 62 local health jurisdictions. Presently there is one team of two investigators and one scientist that is used by the department for investigations of foodborne illness.

Of the total amount, \$670,000 would be used for various contracts. Specifically, \$170,000 would be used for communications system operations and \$500,000 for research grant awards. The communications system operations would be allocated as follows: (1) \$90,000 to contract for satellite imagery, aerial photography and geographic information system consultant to provide mapping for the emergency response teams to conduct environmental investigation or sampling; (2) \$50,000 to contract for an early warning message system to send health alerts and recall notices to manufacturers, retailers, local health jurisdictions and other entities; and (3) \$30,000 to contract for satellite communications and internet access to provide rapid communications at remote locations during investigations.

The \$500,000 in proposed research funds would be used to fund two to four proposals from researchers to: (1) identify sources and vectors for E. coli in the environment and factors that affect contamination of leafy greens; (2) identify mitigation strategies and technologies from planting to retail to reduce the frequency of E. coli in leafy greens; (3) assess the impact of transport practices and conditions on the survival and growth of E. coli on leafy greens; and (4) determine the ability of E. coli and other pathogens to survive composting processes as currently conducted and the potential for multiplication of the surviving pathogens in composted materials. The Administration states that the \$500,000 for research would be used to leverage additional matching research funds from the leafy greens industry.

• Meat and Poultry Recalls—Implementation of SB 611 (Speier), Statutes of 2006. An augmentation of \$389,000 (General Fund) is proposed to support three positions to implement SB 611. Specifically, SB 611 does the following: (1) requires meat or poultry suppliers, distributors, brokers, or processors to immediately notify the DPH and their customers when they have or will have recalled products that meet federal USDA criteria for a Class I or Class II recall; (2) requires these entities to provide the DPH with an electronic list of all their customers that have or will receive any product subject to recall; (3) provides for the DPH to notify local health jurisdictions of the recalled product; and (4) provides for the local health jurisdictions to notify the public.

The requested positions would coordinate with local health agencies, document and track recalls, and provide recall effectiveness checks on recalled commodities. In addition, these positions would provide training to local health staff and industry representatives regarding proper procedures for the follow-up and evaluation of recalls.

- Inspections of Low-Acid Canned Food to Prevent Botulism. An increase of \$326,000 (Cannery Inspection Fund) to support three positions is requested to inspect low acid canned food canneries to ensure that these products are produced without botulism toxin contamination. The DPH states that these positions are necessary due to increased workload with the addition of ten new canneries since 2005 and with seven additional cannery license applications underway.
- Prenatal Screening for Birth Defects—Senate Bill 1555 (Speier), Statutes of 2006. An increase of \$4.6 million (special funds) is provided to fund 6 positions and various activities associated with the implementation of SB 1555 which requires improved prenatal screening and additional activities regarding the causes of birth defects. In addition, an increase of \$10 million (\$5 million General Fund) is provided in the Medi-Cal Program to fund the cost of this new screen for pregnant women enrolled in Medi-Cal.
- Local Assistance Funding for the Prenatal Screening Program. Total expenditures of \$47.6 million (Genetic Disease Testing Fund) are proposed for an increase of \$15.8 million (Genetic Disease Testing Fund) for 2007-08. This increase is to comply with the statutory requirements of SB 1555, Statutes of 2006, which expanded the screening panel provided under the program. The legislation increased fees by \$40 to support the expanded screening panel of prenatal tests.
- Local Assistance Funding for the Newborn Screening Program. Total expenditures of \$45.9 million (Genetic Disease Testing Fund) are proposed for an increase of \$1 million (Genetic Disease Testing Fund) for 2007-08. Screening for Cystic Fibrosis and Biotinidase

Deficiency were added to the program through the Omnibus Health Trailer legislation of 2006 and these expenditures are reflected in the budget. A \$17.75 fee increase was instituted on August 1, 2006 to support this expansion. (The fee is now \$45.)

- Reproductive Health and Research—Implementation of SB 1260 (Ortiz), Statutes of 2006. An increase of \$208,000 (General Fund) is provided to fund one position within the department and to contract for services to implement SB 1260 which pertains to the oversight of human embryonic stem cell research in California.
- Expand the Women, Infants and Children (WIC) Supplemental Nutrition Program's Breastfeeding Peer Counseling Program. The budget proposes to redirect \$426,000 (federal funds) from operating expenses to fund five new positions within the WIC Program to expand the breastfeeding peer counseling program from a pilot project to all 82 WIC agencies statewide. The DPH states that by expanding this program, more women will breast feed their infants and California will be able to maximize the use of an estimated \$65 million in surplus federal funds available for expenditure in the state budget year.
- Child Nutrition and WIC Reauthorization Act. A redirection of \$338,000 (federal funds) from operating expenses is proposed to fund four new positions within the WIC Program to implement new requirements of the federal Child Nutrition and WIC Reauthorization Act. Specifically, these resources would be used to implement a vendor peer group system, competitive price criteria, and allowable reimbursement levels to ensure that the WIC Program pays vendors competitive prices for supplemental WIC foods.
- **Prostate Cancer.** The budget continues \$3.5 million (General Fund) for the treatment of Prostate Cancer (through the Improving Access, Counseling and Treatment for Californians with Prostate Cancer—IMPACT) pursuant to Chapter 442 (Ortiz), Statutes of 2005.
- Stop Tobacco Access to Kids Enforcement (STAKE) in the City of Los Angeles. The budget proposes to establish five positions within existing resources to conduct compliance checks of tobacco retailers to reduce illegal tobacco product sales to minors in the City of Los Angeles. Federal law requires that California must decrease the ability for minors to purchase tobacco products and maintain a statewide sales rate to minors of less than 20 percent in order to maintain the receipt of federal Substance Abuse and Prevention Treatment Block Grant funds. Up to 40 percent of California's grant funds or about \$100 million (federal funds) could be in jeopardy if the statewide sales rate rises beyond the 20 percent.

Presently California's rate is 13.2 percent. However, the City of Los Angeles has a sales rate to minors of over 35 percent. Therefore, the DPH is proposing to focus additional efforts there to mitigate the high rate.

#### 4270 California Medical Assistance Commission

**Background.** The California Medical Assistance Commission (CMAC) was established in 1983 to negotiate contracts for specific services under the Medi-Cal Program on behalf of the Department of Health Services. State law and regulations govern the Commission's activities. The Commission is composed of seven voting members appointed to four-year terms.

Major Commission activities include the following:

- Negotiating contracts for Medi-Cal fee-for-service hospital inpatient services statewide;
- Negotiating contracts with private hospitals for supplemental payments under special programs available to contract hospitals under the Medi-Cal Program; and
- Approving contracts for health care services to Medi-Cal enrollees with County Organized Health Care Systems and participating Geographic Managed Care Plans.

**Summary of Funding.** The budget proposes total expenditures of \$2.8 million (\$1.4 million General Fund) to support 22 positions and reflects no policy changes for 2007-08.

<b>Summary of Expenditures</b>				_
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
<b>CA Medical Assistance Commission</b>	\$2,720	\$2,750	\$30	1.1
<b>Funding Source</b>				
General Fund	\$1,376	\$1,391	\$15	1.1
Reimbursements (from the DHCS)	\$1,344	\$1,359	\$15	1.0
<b>Total Expenditures</b>	\$2,720	\$2,750	\$30	1.1

## 4280 Managed Risk Medical Insurance Board

**Background.** The Managed Risk Medical Insurance Board (MRMIB) administers programs, which provide health care coverage through private health plans to certain groups without health insurance. The MRMIB administers the: (1) Healthy Families Program; (2) Access for Infants and Mothers (AIM); and (3) Major Risk Medical Insurance Program.

**Summary of Funding.** The budget proposes total expenditures of almost \$1.3 billion (\$394.7 million General Fund, \$776.5 million Federal Trust Fund and \$111.1 million in other funds) for all programs administered by the Managed Risk Medical Insurance Board. This funding level represents a net increase of \$82.5 million (\$32.6 million General Fund) over the revised current-year. The net increase is due to changes in the Healthy Families Program and Access for Infants and Mothers (AIM) Program as discussed below.

Summary of Expenditures				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
				_
Program Source				
Major Risk Medical Insurance Program	\$44,652	\$39,808	-\$4,844	10.8
(including state support)				
Access for Infants & Mother	\$128,403	\$139,677	\$11,274	8.8
(including state support)				
Healthy Families Program	\$1,023,688	\$1,099,685	\$75,997	7.4
(including state support)				
County Health Initiative Program	\$3,061	\$3,168	107	3.5
<b>Totals Expenditures</b>	\$1,199,804	\$1,282,338	\$82,534	6.9
<b>Fund Sources</b>				
General Fund	\$362,020	\$394,669	\$32,649	9.0
Federal Funds	\$717,402	\$776,529	\$59,127	8.2
Other Funds	\$120,382	\$111,140	-\$9,242	7.7
<b>Total Funds</b>	\$1,199,804	\$1,282,338	\$82,534	6.9

#### Highlights for the Healthy Families Program

**Background.** The Healthy Families Program (HFP) provides health, dental and vision coverage through managed care arrangements to children (up to age 19) in families with incomes up to 250 percent of the federal poverty level, who are not eligible for Medi-Cal but meet citizenship or immigration requirements. The benefit package is modeled after that offered to state employees. Eligibility is conducted on an annual basis.

Families pay a monthly premium and copayments, as applicable. The amount paid varies according to a family's income and the health plan selected. Families with incomes between 200 percent and 250 percent of poverty pay \$12 to \$15 per child per month. The family maximum per month is \$45 for these families. Families below 200 percent of poverty pay premiums ranging from \$4 to \$9 per child per month, up to a family maximum of \$27 per month. Families

that select a health plan designated as a "community provider plan" receive a \$3 discount per child on their monthly premiums.

In addition, infants born to mothers enrolled in the Access for Infants and Mothers (AIM) Program (200 percent of poverty to 300 percent of poverty) are immediately enrolled into the Healthy Families Program and can remain under the HFP until at least the age of two. If these AIM to HFP two-year olds have families that exceed the 250 percent income level, then they would no longer be eligible to remain in the HFP.

**Summary of Funding and Enrollment.** A total of \$1.1 billion (\$392.2 million General Fund, \$689.5 million Federal Title XXI Funds, \$2.2 million Proposition 99 Funds, and \$6.4 million in reimbursements) is proposed for the HFP, excluding state administration. This reflects an increase of \$75.8 million (\$32.5 million General Fund), or 9 percent over the revised current-year.

The budget assumes a total enrollment of 915,598 children as of June 30, 2008, an increase of 73,870 children over the revised current year enrollment level, or a growth rate of 8.8 percent.

This projected enrollment level reflects growth primarily attributable to: (1) restoration of the Certified Application Assistance Program and related outreach and enrollment changes contained in the Budget Act of 2006; and (2) implementation of Senate Bill 437 (Escutia), Statutes of 2006, which provides for a self-certification process at annual eligibility review.

Total enrollment is summarized by population segments below:

•	Children in families up to 200 percent of poverty	607,818 children
•	Children in families between 201 to 250 percent of poverty	193,177 children
•	Children in families who are legal immigrants	15,810 children
•	Access for Infants and Mothers (AIM)-Linked Infants	16,476 children
•	New children due to changes in Certified Application Assistance	21,908 children
•	New children due to various modifications in the enrollment process	47,173 children
•	New children due to implementation of SB 437, Statutes of 2006	13,237 children

#### **Summary of Governor's Reductions and Augmentations**

• Continues Use of Certified Application Assistance Fees to Increase HFP Enrollment as Contained in the Budget Act of 2006. The budget provides continued funding for the Certified Application Assistance (CAA) Program by providing a total of \$9.1 million (\$3.5 million General Fund) within the HFP for CAA payments. Specifically, under the CAA approach, a \$50 fee is paid for each person successfully enrolled in the HFP or Medi-Cal, and a \$25 fee is paid for each annual eligibility re-determination enrollment. In addition, CAAs receive an additional \$10 incentive payment for those applications submitted by them which use the online Health-e-App automated process.

As noted above, it is anticipated that an additional 21,908 children will be enrolled into the HFP due to CAA Program enrollment and outreach activities. An increase of \$20.9 million (\$7.6 million General Fund) is provided for this caseload increase.

- Implementation of Senate Bill 437 (Escutia), Statutes of 2006, to Provide Self-Certification. For the HFP, three adjustments are proposed for implementation. First, an increase of \$426,000 (\$149,000 General Fund) is proposed to fund four positions to implement: (1) a self-certification process; (2) a presumptive eligibility process; and (3) a gateway from the Women, Infant, and Children's Supplemental Food (WIC) Program to the HFP. Second, an increase of \$5.5 million (\$2 million General Fund) is provided to fund an increase in caseload of 13,237 children attributable to a January 1, 2008 implementation of SB 437 requirements. Third, an increase of \$600,000 (\$210,000 General Fund) is provided for systems changes required of the Administrative Vendor to implement the new electronic processes.
- Rate Increase for Plans Serving Infants. Payments to health, dental and vision plans serving infants aged 0 to 1 years old whose family income is between 200 percent and 250 percent of poverty was increased from \$222.80 per infant per month to \$236.22.
- Continues County Health Initiative Matching (CHIM) Fund Program. The budget proposes a total of \$2.7 million (\$943,000 County Health Initiative Matching Fund and \$1.8 million federal funds) for the County Health Initiative Matching Fund Program as established through AB 495, Statutes of 2001. This funding level supports a total of 2,074 children in the pilot counties of Santa Clara, San Mateo, San Francisco and Santa Cruz.
  - Through this program, counties, local initiatives and County Organized Health Care Systems can submit proposals to receive federal matching funds to provide health insurance coverage to children with family incomes between 250 percent and 300 percent of poverty. These matching funds are unexpended federal Title XXI State Children's Health Insurance Program (S-CHIP) funds which the state presently does not need to support the existing HFP.
- Continues Funding for Rural Demonstration Projects. The budget continues funding for the Rural Demonstration Projects at \$5.8 million (\$2 million Proposition 99 Funds) which is the same amount as provided in the current year.

## Highlights for the Access for Infants and Mothers Program

**Summary of Funding and Enrollment.** The Access for Infants and Mothers (AIM) Program provides health insurance coverage to women during pregnancy and up to 60 days postpartum, and covers their infants up to two years of age. Eligibility is limited to families with incomes from 200 to 300 percent of the poverty level. Subscribers pay premiums equal to 2 percent of the family's annual income plus \$100 for the infant's second year of coverage.

As of July 1, 2004, infants born to AIM women are automatically enrolled in the Healthy Families Program (HFP) at birth. Infants born during 2004-05 to AIM mothers who enrolled in AIM prior to July 1, 2005 will remain in AIM through two years of age. Therefore, infant enrollment is declining and shifting to the HFP. This is because infants will age out of the AIM Program at two years old while no new infants will be enrolled after July 1, 2004, unless the

AIM mother was enrolled prior to that date. Therefore, the AIM Program is transitioning to focusing only on pregnant women and 60-day post partum health care coverage.

A total of \$138.7 million (\$60.7 million Perinatal Insurance Fund and \$78 million federal funds) is proposed for AIM in 2007-08. A total of 13,912 women are expected to utilize AIM. This funding level reflects an increase of \$11.2 million (total funds) over the revised current-year. This increase is due to caseload increases as well as an increase in the capitation payment made to health plans (from \$9,530 per woman per month to \$9,541 per woman per month).

#### Highlights for the Major Risk Medical Insurance Program

**Summary of Funding and Enrollment.** The Major Risk Medical Insurance Program (MRMIP) provides health care coverage to medically high-risk individuals as well as individuals who have been refused coverage through the health insurance market. The budget proposes total expenditures of \$40 million (Major Risk Medical Insurance Fund) to serve about 8,700 individuals. The budget also proposes to redirect \$200,000 from direct services to fund two positions to provide more administrative oversight of the program.

## 4300 Department of Developmental Services

**Background.** The Department of Developmental Services (DDS) administers services in the community through 21 Regional Centers (RC) and in state Developmental Centers (DC) for persons with developmental disabilities as defined by the provisions of the Lanterman Developmental Disabilities Services Act. To be eligible for services, the disability must begin before the consumer's 18<sup>th</sup> birthday, be expected to continue indefinitely, present a significant disability and be attributable to certain medical conditions, such as mental retardation, autism, and cerebral palsy.

The purpose of the department is to: (1) ensure that individuals receive needed services; (2) ensure the optimal health, safety, and well-being of individuals served in the developmental disabilities system; (3) ensure that services provided by vendors, Regional Centers and the Developmental Centers are of high quality; (4) ensure the availability of a comprehensive array of appropriate services to meet the needs of consumers and their families; (5) reduce the incidence and severity of developmental disabilities through the provision of appropriate prevention and early intervention service; and (6) ensure the services are cost-effective for the state.

**Summary of Funding.** The budget proposes total expenditures of \$4.3 billion (\$2.6 billion General Fund), for a *net* increase of \$233 million (\$36.5 million General Fund) over the revised current year for the developmental services system. The proposed augmentation represents an increase of 5.7 percent over the revised current year.

In addition, the revised 2006-07 budget proposes a \$106.4 million (\$71.2 million General Fund) increase from the enacted Budget to address adjustments for employee compensation, caseload and service utilization as well as the effect of the change in the minimum wage.

Of the total amount proposed for 2007-08, \$3.6 billion (\$2.2 billion General Fund) is for services provided in the community through Regional Centers, \$712.3 million (\$393.6 million General

Fund) is for support of the state Developmental Centers, and \$40.1 million (\$26.4 million General Fund) is for state headquarters administration.

<b>Summary of Expenditures</b>				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
Program Source				
Community Services Program	\$3,314,749	\$3,566,049	\$251,300	7.6
Developmental Centers	\$730,629	\$712,268	-\$18,361	-2.5
State Administration	\$40,084	\$40,106	22	0.1
Total, Program Source	\$4,085,462	\$4,318,423	\$232,961	5.7
<b>Funding Source</b>				
General Fund	\$2,572,111	\$2,608,617	\$36,506	1.4
Federal Funds	\$55,144	\$55,411	\$267	3.6
Public Transportation Account	\$0	\$143,993	\$143,993	100
Program Development Fund	\$2,019	\$2,012	-\$7	-0.3
Lottery Education Fund	\$489	\$489	\$0	0
Developmental Disabilities Services	\$41	\$0	-\$41	-100
Reimbursements: including Medicaid	\$1,455,658	\$1,507,901		
Waiver, Title XX federal block grant				
and Targeted Case Management				
<b>Total Expenditures</b>	\$4,085,462	\$4,318,423	\$232,961	5.7

# Highlights for Community-Based Services Provided Through Regional Centers

**Background.** The DDS contracts with 21 not-for-profit Regional Centers (RCs) which have designated catchment areas for service coverage throughout the state. The RCs are responsible for providing a series of services, including case management, intake and assessment, community resource development, and individual program planning assistance for consumers. RCs also purchase services for consumers and their families from approved vendors and coordinate consumer services with other public entities.

**Summary of Funding and Consumer Population**. The budget proposes expenditures of \$3.6 billion (\$2.2 billion General Fund) for community-based services, provided via the RCs, to serve a total of 220,600 consumers living in the community. This funding level includes \$501 million for RC operations and \$3.1 billion for the purchase of services, including funds for the Early Start Program and habilitation services.

The budget reflects a *net* overall increase of \$215.3 million (\$48.5 million General Fund), or 7.6 percent, over the revised current year. The General Fund adjustment represents an increase of 2.3 percent. Most of the increase is attributable to: (1) an increase in the utilization of services by consumers; (2) an increase of 8,445 consumers for 2007-08; (3) adjustments for the minimum wage increases which are to occur; and (4) an increase for RC operations.

The DDS notes certain demographics and key factors are appearing in the population, including the following:

- Significant increase in the diagnosed cases of autism, the causes of which are not fully understood.
- Over 57 percent of the RC population is under 22 years of age. It is likely that medical professionals are identifying more developmentally disabled individuals at an earlier age.
- Over 70 percent of consumers now reside in the home of a parent or guardian, as compared to only 64 percent in 1994.
- Decreases continued in the proportion of consumers living in community care settings (i.e., out-of-home placement) and State Developmental Centers. Specifically, about 13 percent of consumers now live in a community care setting compared to 18 percent in 1994.
- Hispanics remain the fastest growing segment of the population increasing from about 24 percent in 1994 to about 32 percent in 2005. Over this same period, the white segment of the population decreased from 49 percent to about 42 percent.
- Improved medical care and technology has increased life expectancies for individuals with developmental disabilities.

### **Summary of Governor's Key Reductions and Augmentations for Regional Centers**

- Regional Center Population and Service Utilization Update. An increase of \$223.9 million (\$42.7 million General Fund) is proposed to support population increases and service utilization needs. A total of 220,600 consumers are estimated for 2007-08, an increase of 8,445 consumers over the revised current-year.
- Effect of New Minimum Wage Adjustments on Community-Based Programs. The fiscal effect of the minimum wage adjustments, effective as of January 1, 2007 and January 1, 2008, are estimated to be \$26.4 million (\$18.3 million General Fund) for the revised current-year, and \$71.4 million (\$49.8 million General Fund) for 2007-08. These wage adjustments impact entry-level direct care staff that provide services in community care facilities, day and work activity programs, respite care, and supported living arrangements.
- One-Time Fund Shift to Public Transportation Account to Save General Fund. The budget proposes to use \$144 million in Public Transportation Account funding, on a one-time only basis, in lieu of General Fund support to fund certain transportation services provided through the Regional Centers. These transportation services include those provided by public transit, specialized transportation companies, service providers and families.
- Proposed Increases in Federal Reimbursements for ICF-DD Facilities. The budget assumes the receipt of increased federal funds through an amendment to California's Medi-Cal Program to include payment for Day Programs and non-medical transportation services for Regional Center consumers residing in Intermediate Care Facilities for the Developmentally Disabled (ICF-DD facilities). A savings of \$44 million General Fund is assumed for this proposal.
- **Agnews Developmental Center Closure Continuation.** The budget proposes a *net* increase of \$40.3 million (\$32.3 million General Fund) over the revised current-year for both the Regional Center *and* Developmental Center systems to affect the planned closure of Agnews Developmental Center by June 2008. This consists of a decrease of \$10.4 million (\$5.6 million General Fund) in the Developmental Centers and an increase of \$50.7 million (\$37.9

million General Fund) for the Regional Centers. It is anticipated that 145 consumers will transition from Agnews into the community. The department has updated their Agnews Closure Plan and has provided it to the Legislature.

• Continues Expansion of Autistic Spectrum Disorders Initiative as Initiated in the Budget Act of 2006. An increase of \$1.7 million (total funds) is provided for RC Operations to reflect the full year cost of providing additional staff at the RCs for various activities related to serving individuals with a diagnosis of Autism.

### Highlights for the State Developmental Centers

**Background.** The DDS operates five Developmental Centers (DCs)—Agnews, Fairview, Lanterman, Porterville and Sonoma. Porterville is unique in that it provides forensic services in a secure setting. In addition, the department leases Sierra Vista, a 54-bed facility located in Yuba City, and Canyon Springs, a 63-bed facility located in Cathedral City. Both of these facilities provide services to individuals with severe behavioral challenges.

**Summary of Funding and Enrollment.** The budget proposes expenditures of \$712.3 million (\$393.6 million General Fund), excluding state support, to serve 2,589 residents who reside in the state DC system. This reflects a caseload decrease of 245 residents or 8.6 percent.

## Summary of Governor's Key Reductions and Augmentations for Developmental Centers

- **Developmental Center Resident Population.** A reduction of \$30.5 million (\$9.6 million General Fund) is proposed to reflect a projected decline of 245 residents in the Developmental Center system (from 2,834 residents in 2006-07 to 2,589 residents in 2007-08).
- Closure of Agnews Developmental Center. The DDS provided the Legislature with its updated closure plan on January 10, 2007 as required. This plan has been updated for the past three years in order to provide up-to-date information on the closure of this facility.
  - The budget provides an overall net increase to the developmental services system of \$40.3 million (\$32.3 million General Fund) due to the anticipated transition of 145 consumers from the Agnews Developmental Center into the community. The DC budget decreases by \$10.4 million (\$5.6 million General Fund), reflecting reduced staffing costs associated with the reduction in the number of Agnews residents. The RC budget is projected to increase by \$50.7 million (\$37.9 million General Fund) for the costs of providing services to consumers in the community.
- Porterville Developmental Center Intensive Behavioral Treatment Residence. An increase of \$1.1 million (General Fund) is proposed to fund 5 new positions and equipment expenditures to begin activation of the 96-bed intensive behavioral treatment residence at Porterville as of January 1, 2008.
- Employee Compensation and Retirement Contributions. The budget contains an increase of \$31.5 million (\$18.3 million General Fund) for 2006-07 and \$33.1 million (\$19.2 million

General Fund) in 2007-08 to reflect revised employee compensation, health and retirement benefits.

## 4440 Department of Mental Health

**Background.** The Department of Mental Health (DMH) administers state and federal statutes pertaining to mental health treatment programs. The department directly administers the operation of five State Hospitals—Atascadero, Coalinga, Metropolitan, Napa and Patton, and acute psychiatric programs at the California Medical Facility in Vacaville and the Salinas Valley State Prison. The department provides hospital services to civil commitment patients under contract with County Mental Health Plans (County MHPs) while judicially committed patients are treated solely using state funds.

Though the department sets overall policy for the delivery of mental health services, counties (i.e., County Mental Health Plans) have the primary funding and programmatic responsibility for the majority of local mental health programs as prescribed by State-Local Realignment statutes enacted in 1991 and 1992.

Specifically, counties are responsible for: (1) all mental health treatment services provided to low-income, uninsured individuals with severe mental illness, within the resources made available; (2) implementation of the Mental Health Services Act of 2004; (3) the Medi-Cal Mental Health Managed Care Program; (4) the Early Periodic Screening Diagnosis and Testing (EPSDT) Program for adolescents; and (5) necessary mental health treatment services for individuals enrolled in other programs, including special education, CalWORKs, and Healthy Families.

Governor's Budget. The budget proposes expenditures of \$4.8 billion (\$1.9 billion General Fund) for mental health services, an increase of \$652 million (decrease of \$217.2 million General Fund) from the revised current-year budget. It should be noted that the decrease of \$217.2 million in General Fund support compared to the revised current-year is due to the large number of increases in the revised current-year budget adjusted after the enactment of the Budget Act of 2006. (These figures exclude proposed capital outlay expenditures.)

Of the total amount, \$1.2 billion (\$1.1 billion General Fund) and 10,900 positions are proposed to operate the State Hospital system. The remaining \$3.4 billion (\$762.8 million General Fund) is for community-based mental health programs.

In addition to the above expenditures, the DMH is also proposing capital outlay expenditures of \$13.7 million (\$6.2 million General Fund and \$7.5 million Public Building Construction Fund) for 2007-08. These funds would be used for: (1) the construction of the main kitchen and satellite kitchens at Metropolitan, Napa and Patton state hospitals; (2) a study of the kitchen facilities at Atascadero State Hospital; (3) preliminary plans and working drawings for fencing of secure beds at Metropolitan State Hospital; (4) the replacement of the bulk liquid oxygen storage tank at Napa State Hospital; and (5) upgrade the telecommunications infrastructure at Metropolitan State Hospital.

Further, it is estimated that almost \$1.3 billion will be available in the Mental Health Subaccount (County Realignment Funds) which does not directly flow through the state budget. Counties use these revenues to provide necessary mental health care services to Medi-Cal recipients, as well as indigent individuals. The total amount reflects an increase of \$90.4 million (County Realignment Funds) or almost 7.4 percent over the anticipated current-year level.

<b>Summary of Expenditures</b>				
(dollars in thousands)	2006-07	2007-08	\$ Change	% Change
				_
Program Source				
Community Services Program	\$2,934,452	\$3,489,904	\$555,452	18.9
Long Term Care Services	\$1,105,049	\$1,233,828	,828 \$128,779	
State Mandated Local Programs	\$66,000	0	-66,000	100
Subtotal	\$4,105,501	\$4,723,732	\$618,231	15
Capital Outlay for State Hospitals	\$42,629	\$13,698	-\$28,931	-67.8
<b>Total, Program Source</b>	\$4,148,130	\$4,737,430	\$589,300	14.2
<b>Funding Source</b>				
General Fund	\$2,131,741	\$1,904,283	-\$227,458	-10.7
(includes Capital Outlay)				
General Fund, Proposition 98	\$13,400	\$18,400	\$5,000	37.3
Mental Health Services Fund	\$515,826	\$1,509,954	\$994,128	192
(Proposition 63 of 2004)				
Federal Funds	\$63,292	\$63,334	42	
Reimbursements	\$1,380,526	\$1,232,344	-\$148,182	-10.7
Traumatic Brain Injury Fund	\$1,211	\$1,165	-\$46	-3.8
CA State Lottery Education Fund	\$95	\$95	0	0
Licensing & Certification Fund	\$357	\$357	0	0
Public Buildings Construction Fund	\$41,682	\$7,498	-\$34,184	-82
<b>Total Department</b>	\$4,148,130	\$4,737,430	\$589,300	14.2

#### Highlights for Community-Based Mental Health Services

**Summary of Funding for Community-Based Mental Health Services.** The budget proposes expenditures of \$3.4 billion (\$762.9 million General Fund) for community-based local assistance, including the Mental Health Services Act funding, Medi-Cal Mental Health Managed Care, Early Periodic Screening Diagnosis and Treatment (EPSDT) Program, applicable state support, the Conditional Release Program and related community-based programs.

This reflects a *net* increase of \$562 million (total funds) compared to the revised current-year. This *net* increase is primarily due to: (1) an increase of \$187.8 million (\$92.7 million General Fund) in the EPSDT Program; (2) an increase in expenditures of \$994.1 million for services funded using the Mental Health Services Fund; (3) an increase of \$9.8 million (total funds) for the Healthy Families Program; (4) an increase of \$8.3 million (total funds) for Mental Health Managed Care; (5) an increase of \$5 million (General Fund-Proposition 98) for the Early Mental Health Initiative Program; and (6) the elimination of the Integrated Services for Homeless Adults with Serious Mental Illness Program for a reduction of \$54.9 million (General Fund).

**County Realignment Revenues.** It is estimated that \$1.318 billion will be available in the Mental Health Subaccount (County Realignment Funds) which does not directly flow through the state budget. The total amount reflects an increase of \$90.4 million (County Realignment Funds) or about 7.4 percent over the estimated current-year level.

Realignment revenues deposited in the Mental Health Subaccount, as established by formula outlined in statute, are distributed to counties until each county receives funds equal to the previous year's total. Any realignment revenues above that amount are placed into a growth account. The first claim on the distribution of growth funds is caseload-driven social services programs. Any remaining growth (i.e., "general" growth) in revenues is then distributed according to a formula in statute.

## Summary of Governor's Reductions and Augmentations for Community Mental Health

Mental Health Services Act (Proposition 63). In November 2004, voters approved this
Proposition to provide a dedicated funding source for public mental health services from the
personal income tax revenues of individuals whose adjusted gross income exceeds \$1 million
annually.

The total resources available in the Mental Health Services Account are \$3 billion for 2006-07 and \$4.3 billion for 2007-08. Of this amount, the budget proposes total expenditures of \$517.9 million for 2006-07 and \$1.5 billion for 2007-08, most of which is for local assistance. A report from the DMH regarding the implementation of the Act is expected shortly. The Mental Health Services Account is a special fund which is continuously appropriated and therefore is not contingent upon an annual Budget Act appropriation.

- Early and Periodic Screening and Treatment (EPSDT) Program. The budget proposes a series of adjustments resulting in an increase of \$302.7 million (General Fund) for past year deficiencies and an increase of \$92.7 million (General Fund) for 2007-08. To-date, the Legislature has not received sufficiently detailed information to adequately evaluate the prior year deficiency requests. These issues will be discussed through the budget process.
- Governor Proposes to Eliminate the Integrated Services for Homeless Adults with Serious Mental Illness Program. The Governor proposes to eliminate this program, for a reduction of \$54.9 million (General Fund), which provides comprehensive services to individuals who are homeless or at risk of homelessness and have a serious mental illness. The Administration contends that the significant increases in the EPSDT Program, as noted above, allow for the elimination of this program while still meeting the Proposition 63—Mental Health Services Act—maintenance of effort requirements.
- Adjustments for the Mental Health Managed Care Program. A total of \$462 million (\$235.1 million General Fund) is proposed for 2007-08 which reflects an increase of \$8.3 million (\$4.2 million General Fund) over the current year. Most of this increase is attributable to additional caseload. It should be noted that the Governor did not provide a medical cost-of-living-adjustment as permitted in statute. The last time this adjustment was provided was in the Budget Act of 2000.
- Adjustments for the Healthy Families Program. Based on updated actual data, an increase of \$9.8 million (\$9.2 million in reimbursements from County Realignment Funds

and \$537,000 General) is proposed to provide supplemental mental health services to children enrolled in the Healthy Families Program as required by existing law. This increase is primarily due to caseload changes.

- Augmentation for Early Mental Health Initiative. An increase of \$5 million (General Fund-Proposition 98) is proposed to expand the Early Mental Health Initiative to more classrooms.
- Mental Health Services to Special Education Pupils (AB 3632). The budget provides \$52 million (General Fund) within the DMH appropriation for mental health services provided to children enrolled in special education as directed by AB 3632, Statutes of 1984 and as required by the federal Individuals with Disabilities Education Act (IDEA). Additional funding for related services is contained within the Department of Education's appropriation.
- **Proposed Increase for Personnel and Labor Staff at Headquarters.** An augmentation of \$470,000 (\$362,000 General Fund) is requested to fund 5.5 positions in the personnel and labor section at DMH headquarters to facilitate administrative issues pertaining to the State Hospitals and Mental Health Services Act program, including all aspects of the personnel process.

#### Highlights for the State Hospitals

Summary of Funding for the State Hospitals. Total expenditures of \$1.2 billion (\$1.1 billion General Fund) and 10,900 positions are proposed to operate the five State Hospitals, which serve a projected total population of 6,544 patients, for 2007-08. This reflects an increase of \$114.8 million (\$88.3 million General Fund) and 1,020 positions from the revised current-year. These proposed increases are primarily due to: (1) implementation of Proposition 83—Jessica's Law—and Senate Bill 1128 (Alquist), Statues of 2006, both pertaining to sex offenders; (2) continued implementation of a settlement agreement with the federal government regarding the Civil Rights for Institutionalized Persons Act (CRIPA); and (3) continued implementation of the *Coleman* Court decision.

Summary of Projected Patient Population at the State Hospitals. The DMH estimates a patient population of 6,544 patients for 2007-08 (as of June 30, 2008) at the five State Hospitals—Napa, Coalinga, Metropolitan, Patton and Atascadero. This represents a net increase of 468 patients, primarily patients designated as Sexually Violent Predators (SVP), over the revised current-year.

Over 91 percent of the patients are admitted under a penal code-related commitment, such as Mentally Disordered Offender, Not Guilty by Reason of Insanity, Incompetent to Stand Trial, and SVP. All penal code-related patients are funded exclusively with General Fund support. The remaining 19 percent of the patients are civil commitments who have been placed at the State Hospitals by the counties as provided for under the Lanterman-Petris-Short Act. County commitments are funded using County Realignment Funds.

Hospital Summary	Budget Act of 2006 (6/30/2007)	Revised 2006-07 (6/30/2007)	Proposed Patient Growth for 2007-08	Proposed 2007-08 Population (6/30/08)
Atascadero	1,295	1,361	7	1,368
Coalinga	717	922	440	1,362
Metropolitan	667	667	21	688
Napa	1,195	1,195	0	1,195
Patton	1,525	1,525	0	1,525
Vacaville	270	270	0	270
Salinas	136	136	0	136
TOTALS	5,806	6,076 (271 more)	468	6,544

The proposed patient caseload for each State Hospital is as follows:

#### **Summary of Governor's Reductions and Augmentations for the State Hospitals**

- **Significant Patient Population Changes at the State Hospitals.** A net increase of \$81.3 million (\$80.7 million General Fund) is proposed for various patient population changes. These net adjustments reflect an increase of 922 staff positions and an increase of 468 patients as compared with the revised current-year. The key adjustments are noted below:
  - ✓ Projected Population Affect of Proposition 83 of 2006--Jessica's Law and SB 1128 (Alquist), Statutes of 2006. An increase of \$24.1 million (General Fund) and 286 staff is proposed due to a projected increase in Sexually Violent Predator (SVP) commitments. It is estimated that these new laws will result in an increase of 440 SVPs. The DMH acknowledges that this estimate is on the upper end of the range (i.e., from 49 to 440 patients annually) and may be adjusted at the May Revision.
  - ✓ Administration's Technical Error and Proposed Adjustment. An increase of \$14.8 million (General Fund) and 165 positions are requested for the current-year, and an increase of \$29.6 million (General Fund) and 331 positions are requested for 2007-08, to correct for an error contained in the Governor's May Revision 2006 budget adjustments. The Administration contends these adjustments are necessary to ensure that the DMH remains in compliance with Level-of-Care staffing ratios required under the Civil Rights for Institutionalized Persons Act (CRIPA).
  - ✓ Patient Population Adjustments for Baseline Caseload. A net increase of \$1.1 million (total funds) and 17 staff is proposed to accommodate all other patient population adjustments.
  - ✓ Continued Activation of Coalinga State Hospital. An increase of \$5.6 million (General Fund) and 61 positions are proposed for the continued activation of Coalinga State Hospital, specifically the residential units. Coalinga State Hospital is a 1,500 bed facility located adjacent to Pleasant Valley State Prison which admitted its first patients in September 2005. These 61 positions are all for Non-Level-of-Care and were deferred

- until 2007-08 due to a slower phase-in. Of the total amount requested, \$500,000 is for hiring staff above minimum salaries and for recruitment and retention.
- ✓ **Operating Expenses for Patient-Driven Needs.** A total increase of \$5.2 million (General Fund), including a "price" adjustment to recognize inflation, is proposed for patient-driven operating expenses including food, drugs and laboratory supplies, and outside medical costs.
- Patton State Hospital Expanded Police Department. An augmentation of \$1.7 million (General Fund) and 30 positions is proposed to implement the second phase of the expansion of the Patton State Hospital police department to address issues regarding safety and security associated with the penal code population.
- Expanded Scope for Sexually Violent Predator (SVP) Evaluations. Both SB 1128 (Alquist), Statues of 2006 and Proposition 83 of 2006—Jessica's Law—expand the criteria of a sex offender to qualify as an SVP. As such, the number of referrals from the Department of Corrections and Rehabilitation (CDCR) to the DMH for screening and evaluation for SVPs is proposed to increase substantially. Specifically, the CDCR estimates that 5,528 cases will be referred to the DMH in the first year of implementation for an 800 percent increase over the number of cases presently evaluated. The budget proposes an increase of \$15.2 million (General Fund) for the revised current year and \$25 million (General Fund) in 2007-08 to account for the increased volume of evaluations to be conducted by private, specialized contractors.
- Request for Administrative Support for Implementation of Jessica's Law and SB 1128 (Alquist), Statutes of 2006. A total of \$4.8 million (General Fund) is proposed to fund 44 positions at DMH headquarters and 8 positions at Coalinga State Hospital for administrative and support positions to implement these two laws relating to SVPs. Specifically, positions are needed to: (1) process and track new cases; (2) oversee psychiatrist contracts for processing of SVP evaluations; (3) provide assistance to the State-Automated Risk Assessment Tool for Sex Offenders Committee; and (4) develop, implement and evaluate a High Risk Sex Offender treatment program along with the DCDR.
- Coleman Court Salary Adjustment for Co-Located Positions at Vacaville and Salinas Valley Psychiatric Programs. An augmentation of \$5.5 million (General Fund) is proposed to enable DMH staff to have salary parity with the CA Department of Corrections and Rehabilitation (CDCR) for staff at Salinas Valley and Vacaville Psychiatric Programs that provide treatment to the CDCR inmates. In *Coleman v. Schwarzenegger*, which pertains to access to mental health treatment for inmates, the Special Master has recommended increases in compensation provided to CDCR's mental health clinicians, including psychiatrists, psychologists, psychiatric social workers, occupational and recreational therapists, RNs, LVNs and medical transcribers, as well as supervisors in all these categories. The proposed DMH augmentations would be for these same classifications in the psychiatric programs located within the prisons.